

HEALTH AND WELLBEING BOARD		AGENDA ITEM No. 10
26 MARCH 2015		PUBLIC REPORT
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WINTERBOURNE VIEW REVIEW AND UPDATE

RECOMMENDATIONS	
FROM : Wendi Ogle-Welbourn, Director of Communities	Deadline date : March 2015
<p>1. The purpose of this report is to inform the Board with an overview of developments and progress made to date in Peterborough in respect of the Winterbourne View Review and satisfy itself that appropriate progress is being made.</p>	

1. ORIGIN OF REPORT

1.1 This report is submitted to Board following:

Request made by senior managers and Director of ASC for information and progress.

2. PURPOSE AND REASON FOR REPORT

2.1 The purpose of this report is to

The Board are asked to consider and comment upon the contents of this report.

The Board to take note of the Bubb Report published late November 2014. This is in light of the DH Winterbourne View Review Concordat: Programme of Action. In summary the Bubb report looks into the reasons why there is still a large number of people with learning disabilities and/or autism in secure hospital settings and makes recommendations for a national commissioning framework under which local commissioners would secure community-based support for people with learning disabilities and/or autism. This came after a pledge made in the wake the Winterbourne View scandal to enable people with learning disabilities and/or autism inappropriately placed in secure hospital settings to move to community based support by June 2014 which was missed by many authorities.

The Board to be reassured that Peterborough City Council with its partners (C&PCCG and CPFT) have met all the targets set by the DH Winterbourne View Review Concordat: Programme of Action and will continue to resettle people placed in secure hospital settings back into the community when they no longer require a secure placement under the Mental Health Act. A Peterborough stock take report had been completed and sent to the LGA in July 2013 with further reports sent in June 2014 which was received positively.

3. BACKGROUND

Winterbourne View was a private hospital owned by Castlebeck. It was based in Hambrook, Bristol and was a purpose-built acute service offering assessment, intervention and support for people with learning disabilities, complex needs and challenging behaviour. It was registered with the Care Quality Commission to provide care for up to 24 patients aged 18 years and over with a learning disability. It was registered for the treatment of patients detained under the Mental Health Act 1983. The hospital opened in December 2006 and closed on 22 June 2011.

The BBC Panorama programme, broadcast on 31 May 2011, showed images of abuse and ill treatment of residents at Winterbourne View. Following that a review was undertaken by the Department of Health which resulted in recommendations that every authority and health organisation had to follow which ultimately led to a national campaign to reduce dependency on secure setting placements for people with learning disabilities.

At the time Peterborough had eight people placed in secure hospital settings under a section of the Mental Health Act. Since then Peterborough City Council has been very successful in moving people back into the community once they no longer need a secure setting placement.

The current position is there are four people in secure placement settings, with plans under way to move two more of the four people out of secure placements into the community over the coming months.

NHS England asked Sir Stephen Bubb to make recommendations for a national commissioning framework due to people continuing to be inappropriately placed in secure hospital settings and the number in these institutions increasing across the country. The Bubb report which was published late November 2014 makes 10 recommendations for a national commissioning framework under which local commissioners will implement to secure community based support for people with learning disabilities and/or autism. Many of these recommendations are either already in place or we are working towards achieving them in Peterborough, however in light of the Bubb report more will be undertaken with a focussed approach with partners to strengthen these in the coming weeks/months.

3.1 The Bubb report recommendations and Peterborough's position.

3.2 Strengthening Rights

The Government should draw up a Charter of Rights for people with learning disabilities and/or autism and their families, and it should underpin all commissioning.

People with learning disabilities and/or autism should be given a 'right to challenge' their admission or continued placement in inpatient care

NHS England should extend the right to have a personal budget (or personal health budget) to more people with learning disabilities and/or autism, along with support to manage those budgets

The Government should look at ways to protect an individual's home tenancy when they are admitted to hospital, so that people do not lose their homes on admission and end up needing to find new suitable accommodation to enable discharge.

The Government and NHS England should force the pace on commissioning by requiring local commissioners to follow a mandatory framework

Community-based providers should be given a 'right to propose alternatives' to inpatient care.

3.3 Peterborough's position to the Strengthening Rights

There is an expectation that further information from the Government on this recommendation will be issued however under current good practice many of the recommendations are in place such as information in accessible language, advocacy support made available, access to personal budgets and strong support made available with PCVS for people and their families to use it, joint funding arrangements in place with NHS (not pooled budgets), successful in resolving ordinary residence issues with other local authorities and health services.

3.4 Closures

The commissioning framework should be accompanied by a by a closure programme of inappropriate institutional inpatient facilities, driven by tougher registration requirements, local closure plans, and leadership by NHS England

3.5 Peterborough's position to the Closures

Peterborough has no institutions within its boundary that constitutes a secure placement setting. This recommendation promotes greater independence, choice and control and wants to see the reduction of dependency and restricted based living arrangements. There is one assessment and treatment in-patient unit called the Hollies (CPFT) commissioned by C&PCCG for people with learning disabilities. Discussions are underway with C&PCCG and CPFT to look at ways of improving this model in light of the principles set out in the Bubb report.

Over the past two years the local authority has been working closely with local care providers to reduce the dependency on residential care the transformation to supported living models which ultimately gives more rights and control to people with learning disabilities. There has also been a concerted drive to bring people back to Peterborough from out of area placements which has resulted in the local provider market expanding ultimately offering greater choice to Peterborough people.

3.6 Building Capacity in the Community

Health Education England, Skills for Care, Skills for Health and partners should develop as a priority a national workforce 'Academy' in this field, building on the work already started by Professors Allen and Hastings and colleagues

A 'Life in the Community' Social Investment Fund should be established to facilitate transitions out of inpatient facilities and build capacity in community-based services.

3.7 Peterborough's position to the Building Capacity in the Community

The Intensive Support Team (IST/CPFT) commissioned by the C&PCCG has been very proactive working with local providers that support people with complex and behavioural needs. The IST has highly trained health and social care professionals that provide intensive training and support to staff that are supporting people with complex needs prior and throughout the service user been supported.

Working closely with housing providers in Peterborough we have been successful in securing high quality housing for people with complex and behavioural needs. The Accommodation Strategy also recognises the requirements for this client group and aim to secure good quality housing for the future demand.

The recommendation that the Government should allocate £30 million to a 'Life in the Community' Social Investment Fund which will be an investment vehicle with a social mission to improve outcomes for people with learning disabilities and/or autism who display challenging behaviour in the community is welcomed and await to receive further information on this.

3.8 Holding People to Account

Action on the recommendations above should be accompanied by improved collection and publication of performance data, and a monitoring framework at central and local level.

3.9 Peterborough's position to Holding People to Account

In Peterborough there has been no delayed discharges for people that are either inappropriately placed or ready to be discharged from secure settings. The local commissioner has presented regular progress reports to the Peterborough Safeguarding Adults Board, the Health and Wellbeing Board, the Learning Disabilities Section 75 Commissioning Board and the Learning Disabilities Partnership Board.

4. CONSULTATION

- 4.1 No formal consultation is required however as good practice in working with service users, carers and family members there is significant engagement and close working with all parties. In-depth person centred plans of the people to return to Peterborough are in place and regular involvement with parent carers and advocates is also undertaken. In addition there is very close working with other agencies and regular contact with NHS England Care & Treatment Review Team who is leading on the reviews of people placed in secure settings.

5. ANTICIPATED OUTCOMES

- 5.1 The Bubb report recommendations will be considered in greater detail and a Peterborough action plan is being drawn up with partner agencies.

6. REASONS FOR RECOMMENDATIONS

- 6.1 No significant issues or recommendations to report other than Peterborough has been very successful in repatriating people back into the community and continues to keep people in the community once resettled with right support offered and improved service.

7. ALTERNATIVE OPTIONS CONSIDERED

- 7.1 Continue with the progress made as stated in the report.

8. IMPLICATIONS

- 8.1 None

9. BACKGROUND DOCUMENTS

Used to prepare this report, in accordance with the Local Government (Access to Information) Act 1985)

The Bubb Report.